## § 1485.14

- (iii) The cost of acquiring materials, supplies or services;
  - (iv) The cost of office space;
- (v) A reasonable and justifiable proportion of general administrative costs and overhead;
- (vi) Payments for indemnity and fidelity bond expenses;
  - (vii) The cost of business cards;
- (viii) The cost of seasonal greeting cards;
  - (ix) Fees for office parking;
- (x) The cost of subscriptions to publications:
- (xi) The cost of activities conducted overseas;
  - (xii) Credit card fees:
- (xiii) The cost of any independent evaluation or audit that is not required by CCC to ensure compliance with program requirements;
- (xiv) The cost of giveaways, awards, prizes and gifts:
  - (xv) The cost of product samples;
- (xvi) Fees for participating in U.S. government activities;
- (xvii) The cost of air and local travel in the United States;
- (xviii) Payment of employee's or contractor's share of personal taxes; and
- (xix) The cost associated with trade shows, seminars, entertainment and STRE conducted in the United States.
- (3) The following are not eligible contributions:
- (i) Any portion of salary or compensation of an individual who is the target of an approved promotional activity:
- (ii) Any expenditure, including that portion of salary and time spent in promoting membership in the participant organization or in promoting the MAP among its members (sometimes referred to in the industry as "backsell"):
- (iii) Any land costs other than allowable costs for office space;
  - (iv) Depreciation;
- (v) The cost of refreshments and related equipment provided to office staff;
- (vi) The cost of insuring articles owned by private individuals;
- (vii) The cost of any arrangement which has the effect of reducing the selling price of an agricultural commodity;

- (viii) The cost of product development, product modifications, or product research:
- (ix) Slotting fees or similar sales expenditures:
- (x) Membership fees in clubs and social organizations; and
- (xi) Any expenditure for an activity prior to CCC's approval of that activity or amendment.
- (4) The Deputy Administrator shall determine, at the Deputy Administrator's discretion, whether any cost not expressly listed in this section may be included by the participant as an eligible contribution.
- (d) Special rules governing demonstration projects funded with CCC resources. CCC will consider proposals for demonstration projects provided:
- (1) No more than one such demonstration project per constraint is undertaken within a market;
- (2) The constraint to be addressed in the market is a lack of technical knowledge or expertise;
- (3) The demonstration project is a practical and cost effective method of overcoming the constraint;
- (4) A third party participates in such project through a written agreement which provides that title to the structure, facility or equipment may transfer to the third party and that the MAP participant may use the structure, facility or equipment for a period specified in the agreement for the purpose of removing the constraint.

[60 FR 6363, Feb. 1, 1995, as amended at 61 FR 32644, June 25, 1996; 63 FR 29940, June 2, 1998]

## § 1485.14 Application approval and formation of agreements.

(a) General. CCC will, consistent with available resources, approve those applications which it considers to present the best opportunity for developing, maintaining or expanding export markets for U.S. agricultural commodities. The selection process, by its nature, involves the exercise of judgment. CCC's choice of participants and proposed promotion projects requires that it consider and weigh a number of factors that cannot be mathematically measured—i.e., market opportunity, market strategy and management capability.

- (b) Approval criteria. In assessing the applications it receives and determining which it will approve, CCC considers the following criteria:
- (1) The effectiveness of program management:
- (2) Soundness of accounting procedures:
- (3) The nature of the applicant organization, with greater weight given to those organizations with the broadest base of producer representation;
- (4) Prior export promotion or direct export experience;
- (5) Previous MAP funding;
- (6) Adequacy of the applicant's strategic plan in the following categories:
- (i) Description of market conditions;
- (ii) Description of, and plan for addressing, market constraints;
- (iii) Reasonable likelihood of plan success;
- (iv) Export volume and value and market share goals in each country;
- (v) Description of evaluation plan and suitability of the plan for performance measurement; and
- (vi) Past program results and evaluations, if applicable.
- (c) Allocation factors. After determining which applications to approve, CCC determines how it will allocate resources among participants based on the following factors, in addition to those in paragraph (b) of this section:
- (1) Size of the budget request in relation to projected value of exports;
- (2) Where applicable, size of the budget request in relation to actual value of exports in prior years;
- (3) Where applicable, participant's past projections of exports compared with actual exports;
- (4) Level of participant's, State's, and industry's contributions:
- (5) Market share goals in target country(ies):
- (6) The degree to which the product to be exported consists of U.S. grown agricultural commodities;
- (7) The degree of value-added processing in the U.S.; and
- (8) General administrative and overhead costs compared to direct promotional costs.
- (9) In the case of a brand promotion program, the percentage of the budget that will be made available to small-

- sized entities as a means of providing priority assistance to such entities.
- (d) Approval decision. (1) CCC will approve those applications which it determines best satisfy the criteria and factors specified above. In addition, CCC will only approve applications for EIP/MAP when there is sufficient U.S. industry need for a brand promotion and there is no eligible MAP participant interested in or capable of undertaking the brand promotion.
- (2) CCC will not provide assistance to a single company for brand promotion in a single country for more than five years. This five year period shall not begin prior to the 1994 program or the participant's first activity plan year, whichever is later. In limited circumstances, the five year limitation may be waived if the Deputy Administrator determines that further assistance is necessary in order to meet the objectives of the program.
- (e) Formation of agreements. CCC will notify each applicant in writing of the final disposition of its application, CCC will send a program agreement, allocation approval letter and a signature card to each approved applicant. The allocation approval letter will specify any special terms and conditions applicable to a participant's program, including the required level of participant contribution. An applicant that decides to accept the terms and conditions contained in the program agreement and allocation approval letter should so indicate by having its Chief Executive Officer sign the program agreement and by submitting the signed agreement to the Director, Marketing Operations Staff, FAS, USDA. Final agreement shall occur when the Administrator signs the agreement on behalf of CCC. The application, the program agreement, the allocation approval letter and these regulations shall establish the terms and conditions of an MAP or EIP/MAP agreement between CCC and the approved applicant.
- (f) Signature cards. The participant shall designate at least two individuals in its organization to sign program agreements, reimbursement claims and advance requests. The participant shall submit the signature card signed by those designated individuals and by the

## § 1485.15

participant's Chief Executive Officer to the Director, Marketing Operations Staff, FAS, USDA, and shall immediately notify the Director of any changes in signatories and shall submit a revised signature card accordingly.

 $[60~{\rm FR}~6363,~{\rm Feb}.~1,~1995,~{\rm as~amended~at}~61~{\rm FR}~32644,~{\rm June}~25,~1996;~63~{\rm FR}~29940,~{\rm June}~2,~1998]$ 

## §1485.15 Activity plan.

- (a) General. A participant shall develop a specific activity plan(s) based on its strategic plan and the allocation approval letter and shall submit an activity plan for each year in which it engages in program activities. An activity plan handbook, available from the Division Director, provides suggested formats and codes for activity plans and amendments.
  - (b) An activity plan shall contain:
- (1) A written presentation of all proposed activities including:
- (i) A short description of the relevant constraint:
- (ii) A description of any changes in strategy from the strategic plan;
- (iii) A budget for each proposed activity, identifying the source of funds;
- (iv) Specific goals and benchmarks to be used to measure the effectiveness of each activity. This will assist CCC in carrying out its responsibilities under the Government Performance and Results Act of 1993 that requires performance measurement of Federal programs, including the MAP. Evaluation of MAP's effectiveness will depend on a clear statement by participants of goals, method of achievement, and results of activities at regular intervals. The overall goal of the MAP and of individual participants' activities is to achieve additional exports of U.S. agricultural products, that is, sales that would not have occurred in the absence of MAP funding.
- (2) A staffing plan for any overseas office, including a listing of job titles, position descriptions, salary ranges and any request for approval of supergrade salaries; and
- (3) An itemized administrative budget for any overseas office.
- (c) Activity plans for small-sized entities operating through an SRTG shall contain a certification that it is a small-sized entity within the standards established by 13 CFR part 121.

- (d) Requests for approval of "supergrades". (1) Ordinarily, CCC will not reimburse any portion of a non-U.S. citizen employees compensation that exceeds the highest salary level in the Foreign Service National (FSN) salary plan applicable to the country in which the employee works. However, a participant may seek a higher level of reimbursement for a non-U.S. citizen who will be employed as a country director or regional director by requesting that CCC approve that employee as a "supergrade".
- (2) To request approval of a "supergrade", the participant shall include in its activity plan a detailed description of both the duties and responsibilities of the position, and of the qualifications and background of the employee concerned. The participant shall also justify why the highest FSN salary level is insufficient.
- (3) Where a non-U.S. citizen will be employed as a country director, the MAP participant may request approval for a "Supergrade I" salary level, equivalent to a grade increase over the existing top grade of the FSN salary plan. The "supergrade" and its step increases are calculated as the percentage difference between the second highest and the highest grade in the FSN salary plan with that percentage applied to each of the steps in the top grade. Where the non-U.S. citizen will be employed as a regional director, with responsibility for activities and/or offices in more than one country, the MAP participant may request approval for a "Supergrade II" salary level which is calculated relative to a "Supergrade I" in the same way the latter is calculated relative to the highest grade in the FSN salary plan.
- (e) Submission of the activity plan. A participant shall submit three copies of an activity plan to the Division Director and a copy of the relevant country section(s) to the Attaché/Counselor(s) concerned.
- (f) Activity plan approval. CCC shall indicate in an activity plan approval letter which activities and budgets are approved or disapproved, and shall indicate any special terms and conditions that apply to the participant including any requirements with respect to contributions and program evaluations. A